

Message Text

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C O N F I D E N T I A L IAEA VIENNA 5737

LIMDIS

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TAGS: IAEA, IT, SP, SW

SUBJ: MOST ADVANCED WESTERN EUROPEAN COUNTRY FOR DESIGNATED SEAT
ON IAEA BOARD OF GOVERNORS

1. SUMMARY: MISSION HAS OBTAINED IN CONFIDENCE COPY
OF REPORT OF "THREE WISE MEN" (MARSHALL, UK, GOLDSCHMIDT,
FRANCE, AND HAEFELE, FRG) WHO MET IN EARLY JUNE TO
DEVELOP RECOMMENDED CRITERIA FOR USE IN DETERMINING
WHICH WESTERN EUROPEAN COUNTRY IS MOST ADVANCED IN
FIELD OF NUCLEAR ENERGY WITHIN TERMS OF ARTICLE VI OF
IAEA STATUTE, I.E., AS RELATED TO DESIGNATED BG SEATS.
THIS FLOWS FROM THE DISPUTE WHICH AROSE LAST YEAR
OVER CHALLENGES BY SWEDEN AND SPAIN TO THE CONTINUED
DESIGNATION OF ITALY TO A "MOST ADVANCED SEAT" ON THE
BOARD. COMPLETE TEXT FOLLOWS BELOW: END
SUMMARY.

2. QUOTE IN YOUR LETTER OF 4TH MARCH 1976 YOU ASKED
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US TO MAKE RECOMMENDATIONS ON THE CRITERIA WHICH MIGHT

BE MADE IN DETERMINING WHICH WESTERN EUROPEAN COUNTRIES ARE MOST ADVANCED WITHIN THE TERMS OF ARTICLE 6 OF THE AGENCY'S STATUTE. BECAUSE OF OUR MANY COMMITMENTS WE HAVE BEEN UNABLE TO MEET TOGETHER UNTIL TODAY, AND FOR THAT WE GIVE YOU OUR MOST SINCERE APOLOGIES. WE HAVE, HOWEVER, NOW BEEN ABLE TO GIVE CONSIDERABLE THOUGHT TO THIS MATTER AND CAN NOW GIVE YOU OUR CONSIDERED VIEWS.

QUOTE FIRST, WE WOULD LIKE TO STRESS THAT, WHILE WE HAVE BROUGHT TO THIS SUBJECT OUR BEST COLLECTIVE EXPERIENCE AND DO NOT BELIEVE THAT OUR JUDGEMENTS ARE ARBITRARY, WE ARE NEVERTHELESS VERY CONSCIOUS OF THE FACT THAT THERE IS NO MAGIC FORMULA WE CAN PROPOSE TO MEET THE TASK YOU HAVE SET US AND THEREFORE ANYTHING WE SAY MUST, IN THE LAST RESORT, BE JUDGED TO A SUBSTANTIAL EXTENT AS BEING SUBJECTIVE.

QUOTE WE DO BELIEVE IT POSSIBLE TO SET OUT CRITERIA WHICH WOULD ENABLE GENERAL JUDGEMENTS TO BE MADE ABOUT THE RELATIVE LEVEL OF ADVANCEMENT OF COUNTRIES WHEN THOSE COUNTRIES ARE IN SIGNIFICANTLY DIFFERENT STATES OF ADVANCEMENT. HOWEVER, WHEN COUNTRIES ARE IN BROADLY SIMILAR CATEGORIES OF DEVELOPMENT WE BELIEVE NOT MECHANICAL LIST OF CRITERIA CAN OBJECTIVELY PLACE THEM IN AN ORDER OF MERIT. IN PARTICULAR, WE FEEL THAT THERE ARE MANY FACTORS WHICH COULD BE TAKEN INTO ACCOUNT AND DIFFERENT GROUPS OF EXPERTS WOULD CHOOSE A DIFFERENT LIST OF FACTORS AND GIVE EACH ONE DIFFERENT WEIGHTS. NEVERTHELESS THERE WAS A GENERAL CONSENSUS BETWEEN US THAT WE WOULD PROPOSE FIVE MAIN TOPICS UPON WHICH A COUNTRY'S PERFORMANCE COULD BE JUDGED, AND THESE ARE SET OUT IN THE FOLLOWING PARAGRAPHS. FURTHERMORE, WE THINK IT WORTHWHILE TO BORROW FROM THE TRADITION OF THE SAC AND SUGGEST THAT TO EACH TOPIC A COUNTRY COULD BE GIVEN ONE, TWO OR THREE MARKS, DEPENDING ON THE IMPORTANCE OF THE CONTRIBUTION THEY MAKE TO EACH, WITH THE "THREE" MARK EARNING THE HIGHEST. FINALLY, WE DID NOT FEEL THAT ALL FIVE TOPICS SHOULD BE GIVEN EQUAL WEIGHTING AND WE HAVE INDE-

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PENDENTLY ARRIVED AT A WEIGHTING TO BE GIVEN TO EACH IN THE WAY WHICH IS INDICATED. IN EACH CASE, THE POINTS ACHIEVED BY EACH COUNTRY ARE THE PRODUCT OF THE WEIGHTING MULTIPLIED BY ITS MARK.

QUOTE 1. PRODUCTION OF NATURAL URANIUM. WEIGHT: 3
HERE WE WOULD GIVE A SUBJECT MARKING IN DECREASING ORDER OF PRIORITY:

(A) ACTUAL PRODUCTION OF URANIUM FROM WITHIN THE

NATIONAL TERRITORY OR FROM OUTSIDE THE TERRITORY BUT
FINANCED BY THE COUNTRY

(B) ACTUAL PROSPECTING SUCCESS, FUNDED BY THE COUNTRY

(C) DEMONSTRATION OF SUCCESSFUL TECHNOLOGY FOR
PROCESSING LOW GRADE ORES.

QUOTE 2. FUEL CYCLE. WEIGHT: 5

IN GIVING MARKS TO THIS SUBJECT WE SUGGEST THAT IN
DECREASING PRIORITY WE WOULD GIVE MARKS AS FOLLOWS:

(A) STANDARD IN REPROCESSING TECHNOLOGY

(B) ENRICHMENT

(C) FUEL MANUFACTURE

QUOTE 3. NUCLEAR PRODUCTION OF ELECTRICITY. WEIGHT: 6

HERE WE WOULD GIVE A SUBJECT MARKING IN DECREASING
ORDER OF PRIORITY:

(A) INDIGENOUS CAPABILITY IN DESIGN AND CONSTRUCTION
OF NUCLEAR POWER PLANTS

(B) PRODUCTION OF NUCLEAR ELECTRICITY PER CAPITA

(C) EXPORT PERFORMANCE O NUCLEAR PLANTS.

QUOTE 4. NUCLEAR RESEARCH. WEIGHT: 4

HERE WE WOULD GIVE A SUBJECT MARKING IN DECREASING
ORDER OF PRIORITY:

(A) RESEARCH ACTIVITY ON FAST BREEDER REACTORS AND
HIGH TEMPERATURE REACTORS

(B) RESEARCH ACTIVITY ON THE FUEL CYCLE AND
TECHNOLOGICAL RESEARCH

(C) RESEARCH ACTIVITY ON FUSION

QUOTE

5. CONTRIBUTION TO INTERNATIONAL COLLABORATION.

WEIGHT: 2

HERE WE WOULD GIVE A SUBJECT MARKING IN DECREASING
ORDER OF PRIORITY:

(A) EXPORT OF EQUIPMENT AND TECHNOLOGY

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(B) TRAINING OF FOREIGN SCIENTISTS, TECHNOLOGISTS
AND OPERATORS

(C) VOLUNTARY AND EXCEPTION CONTRIBUTIONS (I.E.
MORE THAN THEIR NORMAL ASSESSED CONTRIBUTION) TO
INTERNATIONAL ORGANIZATIONS SUCH AS THE IAEA.

QUOTE THE SENSE OF OUR RECOMMENDATIONS IS THAT,
USING THE COMMENTS MADE ABOVE A COUNTRY CAN BE
ASSESSED TO HAVE ONE, TWO OR THREE MARKS IN EACH
TOPIC SO THAT IT EARNS A TOTAL NUMBER OF POINTS
WHICH IS THE SUM OVER THE FIVE TOPICS OF THE
PRODUCT OF ITS MARK WITH THE WEIGHT ASSIGNED TO
THAT TOPIC. THUS, FOR EXAMPLE, A COUNTRY
EARNING THREE MARKS ON NUCLEAR RESEARCH EARNS
A TOTAL OF 12 POINTS FROM THAT TOPIC.

QUOTE USING THESE GUIDE RULES WE ARE SATISFIED THAT

COUNTRIES WHICH ARE IN A SIGNIFICANTLY DIFFERENT STATE OF DEVELOPMENT CAN BE ASSESSED RELATIVE TO ONE ANOTHER. HOWEVER, WE WOULD LIKE TO RE-EMPHASISE STRONGLY THE POINT WHICH WE MADE AT THE BEGINNING OF THIS NOTE THAT, FOR COUNTRIES AT A COMPARABLE STATE OF ADVANCEMENT, THIS ASSESSMENT MUST BE REGARDED AS NOT FULLY CONCLUSIVE. IN PARTICULAR, WE WOULD WISH TO STRESS THAT IF THE APPLICATION OF THESE RULES RESULTED IN A DIFFERENCE BETWEEN TWO COUNTRIES OF UP TO 20 PER CENT, WE WOULD NOT REGARD THE DIFFERENCE AS SIGNIFICANT AND WE WOULD CONCLUDE THAT THEY ARE ESSENTIALLY EQUAL WITHIN THE LEVEL OF JUDGEMENT WE WOULD FEEL ABLE TO RECOMMEND. UNQUOTE

3. U.S. POSSESSION OF THIS TEXT SHOULD NOT RPT NOT BE REVEALED.

4. UNDERSTAND WE GROUP PLANS MEET OCTOBER 1, 1976 FOR DISCUSSION OF RECOMMENDATIONS AND NEXT STEPS.STONE

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